

Message Text

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ACTION EA-14

INFO OCT-01 ISO-00 DEAE-00 CIAE-00 INR-10 IO-14 JUSE-00

NSAE-00 RSC-01 SNM-02 SY-10 TRSE-00 USIA-15 NSC-10

SCI-06 OMB-01 DRC-01 SS-20 DODE-00 AID-20 L-03 AGR-20

/148 W

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R 181010Z JAN 74

FM AMEMBASSY TOKYO

TO SECSTATE WASHDC 9370

INFO AMEMBASSY BANGKOK

AMEMBASSY HONG KONG

AMEMBASSY MANILA

AMEMBASSY RANGOON

AMEMBASSY SINGAPORE

UMJFS/AMEMBASSY VIENTIANE 1571

C O N F I D E N T I A L TOKYO 0777

STATE PASS DEA; MANILA FOR DEA

E.O. 11652: GDS

TAGS: SNAR

SUBJ: VISIT TO JAPAN OF AMBASSADOR WILLIAM J. HANDLEY

REF: STATE: STATE 006436 (NOTAL)

1. SUMMARY: DURING TOKYO VISIT JANUARY 15-17 ENROUTE
EA NARCOTICS CONFERENCE, AMBASSADOR HANDLEY
CONFERRED WITH CHARGE AND OTHER EMBOFFS AND WITH
JAPANESE OFFICIALS ABOUT VARIOUS ASPECTS OF
INTERNATIONAL DRUG TRAFFICKING. AMBASSADOR
HANDLEY'S CHIEF CONCERNS WERE: (1) NATURE AND
EXTENT OF JAPAN'S DOMESTIC PRODUCTION OF OPIUM
FOR MANUFACTURE OF CODEINE FOR LICIT MEDICAL
PURPOSES; (2) IMPORTANCE OF JAPAN'S INCREASING
ITS CONTRIBUTION TO UNSFDC; (3) NEED FOR CLOSE
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MONITORING OF ACETIC ANHYDRIDE EXPORTS AND

IMPORTS BY ALL COUNTRIES TO PREVENT ILLICIT
DIVERSION OF A/A TO HEROIN PRODUCTION. END SUMMARY

2. CHARGE, EMBOFFS AND DEA BRIEFED AMBASSADOR
HANDLEY MORNING OF JANUARY 16 ON DRUG SITUATION
IN JAPAN, EMBASSY EFFORTS ON A/A AND EXTRADITION
TREATY QUESTIONS, AND EMBASSY DRUG ABUSE PROGRAMS
FOR OFFICIAL AND NON-OFFICIAL AMERICAN COMMUNITY.
AMBASSADOR HANDLEY DESCRIBED HIS CHIEF GOALS
AND CONCERNS AND ACCOMPLISHMENTS SINCE ASSUMING
HIS DUTIES.

3. ACCOMPANIED BY EMBOFFS AND DEA REP, AMBASSADOR
HANDLEY CALLED ON VICE-MINISTER OF JAPANESE MHW
MASAKATA TOZAWA), DIRECTOR GENERAL, PHARMACEUTICAL
BUREAU (RENZO MATSUSHITA), NARCOTIC DIV HEAD
(DR. NOBUO MOTOHASHI) AND MOFA SOCIAL AFFAIRS DIV HEAD
(TAKASHI ONDA). DURING TALKS AMBASSADOR HANDLEY
DESCRIBED HIS ROLE AND RESPONSIBILITIES. HE STRESSED
IMPORTANCE OF CONTINUED CLOSE JAPAN-US
COOPERATION IN COMBATTING DRUG TRAFFICKING.
HE ALSO EXPRESSED HOPE THAT JAPAN COULD
SUBSTANTIALLY INCREASE ITS CONTRIBUTION TO
UNSFAC FROM CURRENT LEVEL OF \$200,000 A YEAR,
POINTING OUT FACT THAT USG'S CONTRIBUTION
(\$4 MILLION A YEAR REPRESENTING 80 PCT OF TOTAL) IS
DIFFICULT TO JUSTIFY TO CONGRESS.
MHW OFFICIALS REPLIED THEY WOULD RECOMMEND
JAPAN'S CONTRIBUTION BE INCREASED IN FUTURE, BUT
THEY DISCOUNTED POSSIBILITY OF INCREASE IN FY
SINCE BUDGET ALREADY SUBMITTED. ONDA SAID FUND
WAS QTE ON TRIAL UNQTE AND FONOFF WISHED TO
DETERMINE WHETHER FUND DESIGNED TO CONDUCT
EXPERIMENTAL PILOT PROJECTS OR BECOME MAJOR
AGENT FOR ANTI-DRUG ABUSE EFFORTS. IF FORMER
TRUE, ONDA SAID HE THOUGHT CURRENT FUNDING LEVEL
WAS ADEQUATE. IF FUND UNDERTOOK MAJOR ROLE IN
FIGHTING DRUG ABUSE, THEN GOJ WOULD WANT TO
INCREASE ITS CONTRIBUTION. ONDA, NEVERTHELESS,
INDICATED HE WAS THINKING IN TERMS OF LARGER
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CONTRIBUTION IN FY '75 (FOR WHICH BUDGET
PREPARATIONS BEGIN IN JULY '74). AMBASSADOR
HANDLEY COUNTERED ONDA'S RESERVATIONS WITH
PERSUASIVE DESCRIPTION OF FUND'S ACTIVITIES.

4. RESPONDING TO AMBASSADOR HANDLEY'S INQUIRIES,
MHW OFFICIALS SAID JAPAN CURRENTLY HAS SUFFICIENT
SUPPLY OF OPIUM FOR LEGITIMATE MEDICAL NEEDS,

MOSTLY IMPORTED FROM INDIA. (ALTHOUGH WE KNOW THEY WERE CONCERNED RECENTLY ABOUT ADEQUATE SUPPLIES). THEY SAID JAPAN PRODUCES ONLY SMALL AMOUNT DOMESTICALLY (ABOUT 40 KILOS A YEAR, ACCORDING TO DR. MOTOHASHI), FROM POPPIES GROWN IN WAKAYAMA PREFECTURE.

5. DURING BRIEF DISCUSSION OF A/A PROBLEM, AMBASSADOR HANDLEY EXPRESSED APPRECIATION FOR GOJ EFFORTS TO KEEP USG INFORMED OF JAPANESE A/A SHIPMENTS TO SEA. THERE WAS GENERAL AGREEMENT THAT, ALTHOUGH MONITORING OF A/A SHIPMENTS IS DESIRABLE, IT IS IMPOSSIBLE TO PREVENT AND DETECT POSSIBLE LEADKAGE OF SMALL AMOUNTS OF A/A FROM LEGITIMATE INDUSTRIAL SHIPMENTS TO ILLICIT USERS ONCE SHIPMENTS ARE RECEIVED BY CONSIGNEE FIRMS ABROAD AND EXPORTING COUNTRIES LOSE CONTROL. (TOKYO 14436 DISCUSSES A/A.)

6. AMBASSADOR HANDLEY DESCRIBED MATTERS DISCUSSED AT LAST OCTOBER'S INTERNATIONAL SCIENTIFIC AND TECHNOLOGICAL CONFERENCE IN PARIS AND EXPRESSED REGRET THAT JAPAN WAS NOT REPRESENTED. (SEE TOKYO 11372 FOR REASONS).

7. COMMENT: AMBASSADOR HANDLEY'S VISIT WAS VERY USEFUL IN EMPHASIZING TO JAPANESE INVOLVED IN DRUG MATTERS HIGH-LEVEL USG INTEREST IN COOPERATIVE EFFORTS TO COMBAT DRUG ABUSE. AMBASSADOR ALSO MADE THIS POINT TO DEP PRIMIN MIKI, WHOM HE MET AT LUNCHEON, AND WHO EXPRESSED APPROVAL OF EFFORTS TO FIGHT DRUG ABUSE.

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